Enhancing Source Water Protection in Rural Regions: Exploring the Role of Governance and Capacity Building

Sarah Minnes, PhD Candidate, Memorial University of Newfoundland *International Forum on Integrated Water Management* Wednesday, November 2, 2016

Why Protect Drinking Water at the Source?

• "Crisis with water is in fact a management problem, rather than a scarcity problem" (OECD, 2011)



 A lack of SWP can pose both human and environmental risks

Economic Importance

- Walkerton was estimated as costing over \$64.5 million (not including the unquantifiable cost of human life)
- Lessens filtration and treatment costs
- Ratio of benefits of avoiding contamination to the costs of source protection programs ranges from 5:1 to 200:1 (USEPA)



Clean Water Act, 2006

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Testino

Water Treatme

Drinking

<u>Related Provincial and Municipal</u> <u>Legislation</u>

- •Municipal Official Plans and By Laws
- •Planning Act
- Provincial Policy Statement
- •Oak Ridges Moraine Conservation Act
- •The Niagara Escarpment Plan
- •Greenbelt Act
- •Places to Grow Act
- •Nutrient Management Act
- Building Code Act

Other Water Related Ontario

Legislation

- Ministry of the Environment and Climate Change
 - Water Opportunities and Water Conservation Act
 - Environmental Protection Act
 - Ontario Water Resources Act
 - Safe Drinking Water Act
 - Environmental Assessment Act
 - Environmental Bill of Rights

- Ministry of Environment & Ministry of Agriculture & Food
 - Nutrient Management Act
- Ministry of Natural Resources
 - Lakes and Rivers Improvement Act
 - Public Lands Act

(North Bay - Mattawa Conservation Authority, n.d)

Governance Under the CWA



Wellhead Protection Area



(Cataraqui Region Conservation Authority; Cataraqui Source Protection Committee, 2011)

Intake Protection Zones



(Cataraqui Region Conservation Authority; Cataraqui Source Protection Committee, 2011)

Research Questions

- What have been the successes and challenges with source water protection planning and implementation of source protection plans in ON?
- Did the source water protection planning process in ON build capacity for water and watershed governance, particularly in rural areas?
- What would be the potential benefits and challenges for rural regions in other provinces in Canada if they were to adopt a similar planning and implementation process?

Methodology

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The Clean Water Act

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Manufacture of her contrajectory

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Theoretical Underpinnings

Governance	 Legislated process/ 	 Trust building and
	organized structure	transparency
	Integration	• Fairness
	• Right actors at the table	 Adequate resources and
	• Shared ownership and	capacity
	accountability	 Common benefit evident
	• Knowledge sharing and	• Evaluation, adaptability, and
	learning	flexibility
	Public participation	
Capacity	Institutional	• Social
I J	• Financial	 Technical/human
SWP Best	• Scope	Decreased contamination
Practices	Integration	risks
1 Iuctices	Improvement of water	• Water quantity safeguarded
	quality	
Policy	Policy context	 Policy being transferred
Transfer	Policy problem	



Preliminary Findings

- Great for baseline information gathering and data sharing
- Great for communication



- Legislation provides needed teeth
- Conservation Authorities the "honest brokers"

Planning for the Future

- Annual reporting important function
- Keeping science updated is imperative
- Emerging issues not under prescribed *drinking water threats* list (e.g. pharmaceuticals)
- Source water protection versus watershed management
- Uncertainty of implementation funding has municipalities "hand cuffed"

Rural?

- Current process excludes <u>mandatory</u> (can opt in) protection for:
 - Private wells
 - First Nation communities
- No mandatory protection but it will "rub off"



Trout Creek Groundwater Study Pilot

- Unserviced village part of the Municipality of Powassan with clusters of individual wells
- Hydrogeological studies (travel assessments) undertaken to identify WHPA's
- Any septic system within 100m of any well in Trout Creek was automatically identified as a *significant risk* based on MOECC technical criteria
- Serious concern regarding impacts on house re-sale, withdrew from the plan

(North Bay - Mattawa Conservation Authority, 2013)



Policy Transfer for Rural Ontario

- Should the CWA expand into unserviced rural areas?
- How could drinking water source protection plans be prepared for unserviced rural areas in Ontario?
 - Just settlements areas (i.e., villages, hamlets, towns)?
- Considerations:
 - Extent and reliability of private water treatment is variable
 - Impact on housing prices
 - Continued funding for implementation measures
 - Etc.....

Next Step

- Completion of fi
 - Analysis
- Paper 1- ON find
- Phase 2 of resear
- Paper 2- Transfe
- Paper 3- Final fir Canada
- Final dissertation/defense



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Questions??



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